Opposing Wisconsin's Unconstitutional Hunter Protection Laws: Discussion and Analysis

John Watson, Adjunct Professor of Environmental Policy University of Illinois at Chicago

Mark Leitner, Partner Laffey, Leitner & Goode LLC

Amanda Howell, Managing Attorney Animal Legal Defense Fund, Litigation Program





Personal Views and Opinions

Standard Disclaimer:

Opinions are personal and not necessarily representative of those of the Animal Legal Defense Fund or any clients.





Animal Legal Defense Fund

Protecting the lives and advancing the interests of animals through the legal system





Wisconsin Statute § 29.083 original version

- (a) No person may interfere or attempt to interfere with lawful hunting, fishing or trapping with the intent to prevent the taking of a wild animal by doing any of the following:
- 1. Harassing a wild animal or by engaging in an activity that tends to harass wild animals.
- 2. Impeding or obstructing a person who is engaged in lawful hunting, fishing or trapping.
- 3. Impeding or obstructing a person who is engaged in an activity associated with lawful hunting, fishing or trapping.
- 4. Disturbing the personal property of a person engaged in lawful hunting, fishing or trapping.
- 5. Disturbing a lawfully placed hunting blind.

(b) No person may knowingly fail to obey the order of a warden or other law enforcement officer to desist from conduct in violation of par. (a)

§29.223(2)(a)–(b)



Wisconsin Statute § 29.083; Subsection (2)(a)(7) of the hunter harassment law, **2016** amendments:

(2) Prohibitions. (a) No person may interfere or attempt to interfere with lawful hunting, fishing, or trapping with the intent to prevent the taking of a wild animal, or intentionally interfere with or intentionally attempt to interfere with an activity associated with lawful hunting, fishing, or trap-ping, by doing any of the following:

1. Harassing a wild animal or by engaging in an activity that tends to harass wild animals.

2. Impeding or obstructing a person who is engaged in lawful hunting, fishing or trapping.



3. Impeding or obstructing a person who is engaged in an activity associated with lawful hunting, fishing or trapping.

- 4. Disturbing the personal property of a person engaged in lawful hunting, fishing or trapping.
- 5. Disturbing a lawfully placed hunting blind or stand.
- 6. Disturbing lawfully placed bait or other material used to feed or attract a wild animal.

7. Engaging in a series of 2 or more acts carried out over time, however short or long, that show a continuity of purpose and that are intended to impede or obstruct a person who is engaged in lawful hunting, fishing, or trapping, or an activity associated with lawful hunting, fishing, or trapping, including any of the following:

- a. Maintaining a visual or physical proximity to the person.
- b. Approaching or confronting the person.

c. Photographing, videotaping, audiotaping, or through other electronic means, monitoring or recording the activities of the person. This subd. 7.

- c. applies regardless of where the act occurs.
- d. Causing a person to engage in any of the acts described in subd. 7.a. to c.
- 8. Using a drone, as defined in s. 941.292(1), to conduct any activity pro-hibited under subds. 1. to 7.



Brown v. Kemp, 506 F. Supp. 3d 649 (W.D. Wis. Dec. 10, 2020)

- Lacked Article III standing to assert pre-enforcement constitutional challenge
 - Conduct not proscribed by statute (according to DA and law enforcement)
 - As-applied challenge lacked standing, facial challenge fails on the merits
- Statute was not overbroad
 - Intent requirement (to impede or obstruct) significantly narrowed the scope of the statute...any incidental restrictions on expressive conduct=minimal and permissible w/in "legitimate sweep" of the statute
- Statute was not unconstitutionally vague
 - Intent requirement provides people of ordinary intelligence a reasonable opportunity to understand what conduct statute prohibits
 - Proximity, when read with intent to physically impede, isn't problematic (even if more subjective)
 - Does not encourage arbitrary or discriminatory enforcement



Brown v. Kemp, 86 F.4th 745 (7th Cir. Nov. 13, 2023)

- Yes Plaintiffs have alleged standing sufficient for pre-enforcement review
 - "arguably" affected/proscribed by the challenged statute
 - Plaintiffs' activities are speech—not "pure conduct"
 - First Amendment protection extends to activities necessary to produce and disseminate speech
 - Ps have established: Risk of enforcement, self-censorship, and well-founded fear of enforcement
 - Ps injuries are redressable by judicial declaration that subsection (2)(a)(7) is unconstitutional, plus injunction against its enforcement
- Yes statute is unconstitutional vague and overbroad
 - Overbroad because provisions fail to provide reasonable notice as to what conduct is criminal; fail to provide reasonable constraints on the discretion of enforcement officials; overbroad because a substantial number of the law's applications are unconstitutional
 - Vague: provisions fail to specify, or offer any guidance about, how far away a person must stay to avoid engaging in unlawful interference; leaves too much room for arbitrary and discriminatory enforcement (including by non-law enforcement/private parties!)





Amanda Howell, Managing Attorney Animal Legal Defense Fund ahowell@aldf.org

John Watson, Adjunct Professor of Environmental Policy University of Illinois at Chicago watson.johnscott@gmail.com

Mark Leitner, Partner Laffey, Leitner & Goode LLC mleitner@llgmke.com

For more information visit us at aldf.org



